

Headquarters Air Force Telework / Remote Work Guide AF/A1 14 May 2021

DEPARTMENT OF THE AIR FORCE (DAF) TELEWORK AND REMOTE WORK GUIDE

This document provides clarifying guidance and information for civilian employees, Service Members, supervisors, commanders, and other management officials concerning the use of telework and remote work in light of clarifications and flexibilities identified during the COVID-19 pandemic period. As such, this document should be read concurrently with references (a) and (b) below. It applies to DAF (including the U.S. Space Force), civilian employees and Service Members, including Regular Air and Space professionals, Air Force Reserve, and Air National Guard personnel unless otherwise noted. While this guidance does not apply to contractors, leaders should consider optimizing space when devising contract requirements.

References- In addition to the references listed in existing policy (references (a) and (b)), the following are included in addressing flexibilities and clarifications:

- a. Department of Defense Instruction (DoDI) Number 1035.01, 4 April 2012, *Telework Policy,* Incorporating Change 1 Effective April 7, 2020
- b. DoDI1035.01 DAFI36-816, *Telework Program*, 29 October 2018
- c. United States Office of Personnel Management's *Guide to Telework in the Federal Government*, April 2011
- d. AFI36-3003, Military Leave Programs, 24 Aug 2020
- e. AFMAN17-1203, Information Technology (IT) Asset Management (ITAM), 18 May 2018 and Guidance Memorandum, 2 November 2020
- f. 3 FAM 2370, "Domestic Employees Teleworking Overseas," dated May 14, 2020, https://www.dcpas.osd.mil/Content/documents/OD/TeleworkDoDi2013.pdf
- g. Department of State Executive Secretary Memorandum, "Requirements for Executive Branch Employees Teleworking in Foreign Locations," June 7, 2016
- h. AFI33-322, Records Management and Information Governance Program, 23 March 2020
- DoDI1400.25V610_AFI36-807, Hours of Work and Holiday Observances, 19 April, 2019

TERMINOLOGY

The following terms delineate between telework and remote work for both civilian employees and Service Members.

Telework:

- **Civilian employees** A voluntary work arrangement where an employee performs assigned official duties and other authorized activities during any part of the employee's regular, paid hours, at an approved alternative worksite (e.g., home, telework center) on a regular, recurring, or a situational basis.
- Service Members: A work arrangement where a Service member performs assigned
 official duties and other authorized activities at an approved Alternative Duty Location
 (ADL) on a regular, recurring, or a situational basis.
- For both civilian employees and Service Members, telework does not include any part of work done while on official travel or mobile work, that is, work characterized by routine and regular travel to customer or other worksites instead of a single agency worksite (e.g., site audits, inspections, investigations, and property management).

Remote work:

- Civilian employees A work arrangement in which the employee performs assigned official
 duties and other authorized activities at an approved alternative work location, in or outside
 the local commuting area of the regular worksite, on a permanent basis; is not required to
 physically report to the regular worksite on any frequent, regular or recurring basis; and the
 approved alternative worksite is, for pay and other purposes, the official worksite, as
 indicated in the employee's SF50, and in accordance with 5 CFR § 531.605 Determining
 an employee's official worksite.
- Active Duty and Reserve Service Members A work arrangement in which the Service
 Member is assigned to a unit, but does not work in the vicinity of the unit. For a Service
 Member to perform remote work, an Operating Location (OL) must have been established.
- Like telework, remote work does not include work done while on official travel or mobile work.
- Civilian employees working remotely generally should not have any assigned or dedicated workspace at the regular worksite. For Service Members, whether they have assigned or dedicated workspace at either the regular worksite or the OL would depend on the nature of the remote work arrangement and the agreement established between the parent unit and the OL.
- Additional telework and remote work related definitions are included at the end of this guidance.

GENERAL GUIDELINES

IMPORTANT CONSIDERATIONS

- A culture that supports and facilitates effective telework and remote work arrangements will
 require deliberate effort to create a supportive culture that values transparency,
 communication, trust, use of technology, and results-oriented performance management if
 tele/remote workers are to successfully meet agency mission and operational requirements.
- Remote work can be used for a variety of important business reasons, including, but not limited to:
 - Retention of high performing civilian employees who must move for personal reasons and would otherwise leave the DAF;

- Recruitment of civilian employees with specialized skills, who may not want, or be able, to relocate for personal reasons;
- Achieving agency real estate and other business cost reductions;
- Reduction of costs associated with filling vacancies when employees/Service Members must relocate to fill the position; and
- Increased employee/Service Member work/life balance, resulting in increased morale.
- Before approving a remote work or full-time telework arrangement, Commanders and supervisors should consider a variety of factors. These include:
 - Potential cost savings realized through physical footprint reduction, reduced turnover, etc.;
 - Impacts to the organization's operational and administrative functions; personnel cost/savings considerations such as locality pay, new travel costs, and potential costs/savings resulting from any future change in official worksite;
 - Loss of valuable social interaction when individuals do not regularly work together in a traditional office setting and whether some may have difficulties in a remote setting without that social interaction;
 - Maintenance of quality customer service including any required physical office coverage;
 - Potential reorganization of work for other, on-site staff and subsequent perceptions of fairness;
 - The requirement for supervisors to monitor performance and focus on goals and outcomes rather than physical presence and activity;
 - Initial and ongoing communication on tasks and projects with supervisors and other team members;
 - Hidden financial costs, such as shipping of work materials or equipment; and
 - Ability to provide logistical support to the employee.
- Labor Relations Management is reminded of its need to fulfill its statutory labor relations
 obligations in the implementation of this guidance to the extent it may impact conditions of
 employment of bargaining unit employees.

TELE/REMOTE WORK ELIGIBILITY

• Remote work and increased telework arrangements can present new challenges and require new skills for individuals and their supervisors. Consequently, not every position nor every individual is suited for such arrangements. Supervisors should carefully review this Instruction and Supplement regarding eligibility requirements, and may want to consider multiple factors, including individual work characteristics, team dynamics, and job characteristics, when making decisions regarding these arrangements. Similarly, employees/Service Members are advised to conduct an honest self-evaluation when determining if they are suited for these arrangements. Eligibility criteria must be applied impartially and consistently without prohibited factors being considered.

- Good telework/remote work candidates are self-directed and require minimal supervision.
 They should be able to work independently and be responsive to the organization, team,
 and customers. They should have initiative to keep supervisors and co-workers informed on
 the status of work, and to seek out work assignments when workload permits. They should
 be comfortable not having daily face-to-face contact with colleagues.
- Telework/remote work position eligibility is determined by the Squadron Commander with input and advice from supervisors. Commanders/supervisors should consider the nature of the work or tasks to be performed, and assess whether permitting tele/remote work would diminish the ability of any employee/Service Member in that position to perform successfully or negatively impact the mission. However, when an employee/Service Member's position is determined ineligible for tele/remote work, there may be circumstances (such as emergencies or crises), or portions of an employee/Service Member's work (some portable duties), when the employees/Service Members in these positions may be considered for telework on an emergency or situational basis.
- Examples of portable work suitable for tele/remote work include, but are not limited to:
 reading reports; completing online training; conducting virtual meetings and training
 sessions; analyzing documents and studies; preparing written letters, memorandums,
 reports and other correspondence; providing customer service where the service does not
 require face-to-face interaction; setting up and participating in conference calls; and similar
 tasks that do not necessarily require that an employee/Service Member be physically
 present at the regular worksite.
- Some <u>positions</u> are not typically suitable for tele/remote work. Typical examples are: Those that require, on a daily basis, direct handling of secure materials; Positions that require, on a daily basis, an on-site activity that cannot be handled remotely, or at an alternative workplace (e.g. hands-on contact with machinery, equipment, or vehicles); and Positions that require, on a daily basis, face-to-face personal contacts (e.g. direct patient care, face-to-face customer service). Employees in positions determined not typically suitable for tele/remote work may become eligible in an emergency situation if assigned functions are designated as mission-critical or essential.
- Some civilian employees may not typically be eligible to participate in tele/remote work, even though their positions may be determined tele/remote work eligible. Typical examples include: Employees whose performance or conduct warrants closer supervision than telework may provide; Employees whose last performance rating of record is below fully successful (or its equivalent); Employees whose conduct resulted in disciplinary action within the past 12 months; and Employees recently assigned or newly appointed to trainee or entry level positions. An employee who has been determined ineligible to telework may become eligible, at the supervisor's discretion, if the circumstances causing the ineligible determination change and warrant a new eligibility determination. While Service Members may be directed to telework at any time, their supervisors/Commanders should consider whether telework is advisable after considering the same factors as those applicable to civilian employee eligibility.
- In accordance with references (a) and (b), employees shall not be authorized to telework if the employee has been officially disciplined for being absent without permission for more than 5 days in any calendar year, or has been officially disciplined for violations of subpart G of the Standards of Ethical Conduct of Employees of the Executive Branch for viewing, downloading, or exchanging pornography, including child pornography, on a Federal Government computer or while performing Federal Government duties consistent with the guidance set forth in section 2635.704 of title 5, Code of Federal Regulations. Additionally,

- employees are not authorized to telework when performing representational duties unless otherwise allowed pursuant to an applicable collective bargaining agreement.
- Telework for civilian employees is a discretionary workplace flexibility, not an entitlement.
 Conversely, civilian employees cannot typically be ordered to participate in a telework
 program, unless the employee's duties are designated as mission-critical or essential, and
 the employee is required to report to an alternative worksite or the employee's telework
 agreement addresses this requirement. Telework eligibility for Service Members is
 discretionary and determined by the relevant Commander or supervisor.
- Remote work may not at this time be mandated as a condition of employment for civilian employee positions without agreement from the employee. A sample of such an agreement is attached to this guide. Any such agreement must be reviewed and approved by the servicing legal and Civilian Personnel offices. Entering into such agreements is completely voluntary on the part of employees.

TELEWORK/REMOTE WORK READINESS

- Prior to participating in a tele/remote work program, employees/Service Members must complete the employee/Service Member-designated telework training, and their supervisors must complete the supervisor-designated training. If newly hired into the Agency, civilian employees must complete the required training within 30 days of appointment. Training certificates should be kept in the civilian employee's Supervisor Employee Work folder. Service Members and their supervisors are responsible for maintaining training documentation.
- Employee/Service Members and their supervisors must complete the DD Form 2946, DoD Telework Agreement, prior to participation in telework or remote work programs. Tele/remote work agreements shall be revalidated and signed by the supervisor and employee/Service Member at least every 2 years, but should be reviewed annually (recommend review occur in conjunction with annual performance assessment). Agreements may be reviewed/revalidated more frequently if changes in position duties or other circumstances necessitate. When substantive changes are needed, including any change in the alternative worksite or the assignment of a new supervisor, a new form must be completed.
- In emergency or crisis situations, employees/Service Members with mission-critical or essential duties and those who may be required to telework in the case of a Continuity of Operations Plan (COOP) event, office closure due to adverse weather, or pandemic health crisis, shall have a DD Form 2946 in place. When telework eligibility is expanded, or employees/Service Members who were not participating in telework are directed to do so, they shall be required to complete a DD Form 2946 and complete the required training as soon as practicable. Supervisors should include a description of emergency duties if those duties are different from the employee's normal duties.
- During any period that an organization is operating under a COOP plan, that plan shall supersede the tele/remote work policy and the provisions of the DD 2946, Telework Agreement. In the event of a pandemic health crisis, civilian employees with COOP responsibilities as well as employees who do NOT have COOP responsibilities, but who are trained and equipped to telework (including on a just-in-time basis) may be required to telework to prevent the transmission of germs.

OFFICIAL WORKSITE - CIVILIANS

- Official worksite for a civilian employee covered by a telework agreement is the location of
 the regular worksite for the employee's position (i.e., place where employee would normally
 work absent a telework agreement), as long as the employee is scheduled to physically
 report at least twice each biweekly pay period on a regular basis to the regular worksite. If
 the employee is not required to physically report at least twice each biweekly pay period,
 then the official worksite is the location from which the employee performs the majority of
 their work, normally the approved alternative worksite.
- The official worksite for a remote worker is the approved alternative worksite.
- When an employee's official worksite is changed from the regular worksite to a tele/remote work location in a permanent arrangement, a Standard Form 50, "Notification of Personnel Action," or equivalent nonappropriated fund form, must be completed by the servicing human resources office. Because of the fiscal implications of changing an employee's official worksite, any telework arrangement requiring such a change must be coordinated through the appropriate chain of command to at least the Squadron Commander level. Any remote work agreement must also be coordinated through the appropriate chain of command to the same level. Commanders are highly encouraged to consult with their servicing human resources office prior to finalizing any such agreements.
- Employees are compensated based on the location of their official worksite (i.e., when tele/remote work location is employee's official worksite, locality pay would be based on location of telework site, not the regular worksite. Additionally, any requirement to report to the regular worksite may trigger travel pay entitlements.) If reporting to the regular worksite triggers travel pay entitlements, such travel must be approved by the supervisor prior to the travel commencing. It is important to note that even if the alternative worksite is within the same local area as the regular worksite, if an employee's tele/remote work situation meets the criteria for a change in official worksite, then such change must be codified on the employee's SF50 to identify where the work is actually being performed.

REMOTE WORK FOR SERVICE MEMBERS - MILITARY

- Only applies to HAF and CONUS MAJCOMs
- While remote work should be rare among Service Members, Commanders are authorized to
 work with their supporting Manpower Office to determine feasibility of modifying positions to
 accommodate remote work on a case-by-case basis. Establishing an Operating Location
 (OL), and establishing a support agreement for the OL, is critical to ensuring accountability
 and that the correct support structure (supporting base capacity) exists. An OL must be
 established prior to commencing remote work.
- When seeking to establish a remote work arrangement, Commanders must work with their supporting Manpower Office to determine the feasibility of modifying positions to accommodate remote work. In cases where a remote arrangement is approved, an OL must be established at the nearest installation, in order for the Service Member to be supported and to ensure accountability. An OL must be established before the member can begin remote work.
- Remote work should not be used when other established assignment programs (such as joint spouse, humanitarian, high school deferments, etc.) are applicable and viable alternatives.

- Approval authorities for remote work must ensure appropriate arrangements, including Memorandums of Agreement/Understanding, are made with installations local to the Service Member to ensure appropriate support to the Service Member and their families.
- Approval of a remote work arrangement will not trigger an entitlement to PCS funding.
 Remote work arrangements should be Low Cost/No Cost PCS in accordance with AFI 36-2110, Total Force Assignments.
- Remote work is only authorized for HAF/MAJCOMS and equivalents in the CONUS. This
 means when both the Service Member and owning organization are in the CONUS. Remote
 work arrangements are not authorized in situations where either the Service Member or
 owning organization are in the CONUS and the other is OCONUS.
- Service Member entitlements and allowances will be based on a Service Member's OL, not the location of the owning organization. For example, if the Service Member is assigned to the HAF, but the OL is Peterson AFB, allowances will be paid based on Peterson AFB.
- Commanders have responsibility for their personnel at all times. Accountability, support, authorities, and expectations must be clearly outlined by senior raters (e.g. day-to-day supervision, disciplinary issues, de-confliction and prioritization of responsibilities, etc.)

WORK SCHEDULES AND COMPENSATION

- Employees/Service Members who tele/remote work must be at their alternative worksite/ADL (or other locations with supervisor's approval) during their scheduled tours of duty or approved work hours.
- Typically, employees/Service Members may not tele/remote work as a substitute for dependent care, e.g., child or elder care. To clarify, this means that tele/remote work should not be approved SOLELY for the purpose of enabling dependent care; however, tele/remote work can be an important component in establishing a quality work/life balance. If dependents are expected to be present in the home, the tele/remote work agreement should clearly outline expectations regarding work hours, breaks, time and attendance documentation, work schedules, leave requests, etc.
- An in-home dependent care arrangement may pose unique challenges that must be appropriately managed to monitor whether employees/Service Members are able to successfully tele/remote work without jeopardizing work performance. While the mere presence of dependents in the household should not be an absolute bar to tele/remote working, employees/Service Members should not be engaging in dependent care activities when performing official duties. While an occasional, brief interruption may occur when a dependent is present in the home, tele/remote workers must be careful to keep interruptions to a minimum to avoid disruptions in work accomplishment.
- Telework/Remote work and Alternative Work Schedules are different work flexibility
 arrangements; concurrent use is permissible and is encouraged when compatible with
 mission requirements and individual performance, and in accordance with this Instruction. In
 many cases, alternative work schedules can enhance the effectiveness of tele/remote work.
- When teleworking in the local commuting area/vicinity of the PDS, employees/Service
 Members may, with supervisor coordination and approval, work part of the day at their
 approved alternative worksite/ADL and part of the day at the regular worksite to
 accommodate work schedules and personal commitments (e.g., to attend a training course

- or a medical appointment located near employee/Service Member's alternative worksite/ADL prior to reporting to the regular worksite).
- All premium pay provisions that apply to work at the regular worksite also apply to civilian
 employees who perform tele/remote work. For example, civilian employees may work
 overtime only when specifically ordered and approved in advance by the supervisor.

TIME AND ATTENDANCE

- Time spent working by civilian employees, whether at the regular worksite or in tele/remote
 work status, must be accounted for and reported appropriately (e.g. in ATAAPS or other
 organizational official timekeeping system). Any time not spent working during the
 employee's duty day must also be accounted for and reported appropriately.
- Supervisors must ensure that hours spent teleworking by civilian employees are appropriately coded in the timekeeping system. In ATAAPS, telework hours are coded as "RG", with the subcode of either "TS" for situational/ad hoc, "TM" for medical, or "TW" for regular/scheduled. For reporting purposes, remote work is coded as "TW".
- Service Members are accountable to their supervisors for work hours and productivity.

PERFORMANCE MANAGEMENT

- Tele/remote workers and non-tele/remote workers shall be treated the same for the purposes of work requirements, periodic appraisals of job performance, training, rewarding, reassigning, promoting, reducing in grade (civilians), retaining, and other acts requiring management discretion.
- Performance standards for civilian employees, and performance expectations for Service Members, who tele/remote work should be the same as those for those working at the regular worksite.
- As with any supervisory relationship, work assignments to be performed or training to be accomplished while on telework should be mutually understood in advance of telework events.
- Supervisor's expectations of an employee/Service Member's performance should be clearly addressed in the DD Form 2946. As with on-site personnel, employees/Service Members shall be held accountable for the results they are expected to produce while tele/remote working.
- Supervisors shall communicate expectations of tele/remote work arrangements, including
 work assignments, office coverage, and staff communication to tele/remote working and
 non-tele/remote working employees/Service Members in the workgroup.
- Supervisors must have procedures in place to maintain communication across all members of a workgroup.
- Supervisors are responsible for the effective functioning of the workgroup. However, employees/Service Members are responsible for their availability and information sharing with the workgroup.
- Supervisors and employees/Service Members are mutually responsible for ensuring the success of the tele/remote work arrangement.

TELE/REMOTE WORK DISAPPROVAL AND TERMINATION

- A tele/remote work request may be disapproved by the supervisor. A telework arrangement
 may be terminated at the discretion of the supervisor or, for civilians, at the employee's
 request. Under current policy, a civilian employee's remote work arrangement may also be
 terminated at the discretion of the supervisor or at the employee's request, unless a written
 agreement exists dictating other terms.
- When terminating a tele/remote arrangement, appropriate notice should be given, taking into
 consideration such factors as mission needs, employee/Service Member personal
 circumstances, as well as any required collective bargaining requirements.
- When an employee/Service Member's request to telework is disapproved, or a tele/remote
 work agreement is terminated by the supervisor, reasons for disapproval or termination
 should be documented in writing and provided to the employee/Service Member.
- Disapproval of telework agreements should be based on business reasons (e.g., telework agreement fails to meet organization's needs, employee/Service Member's performance does not meet prescribed standards/expectations, or other factors outlined previously or in accordance with AFI36-816).
- Supervisors of civilian employees are encouraged to discuss telework disapproval or tele/remote work termination actions with servicing Civilian Personnel Section Employee Relations Specialists.
- Civilian employees may dispute disapproval or termination of telework, reasons given for disapproval, and termination of an existing telework agreement through DoDI1400.25v771_AFI36-706, 14 November 2018; bargaining unit civilian employees may file a grievance through the appropriate negotiated grievance procedures, if applicable. Service Members may request reconsideration through their appropriate chain of command.

OPTIMIZING FACILITY SPACE

- Embracing expanded tele/remote work presents opportunities for Commanders and their Facility Space Planners to relook at long-established space requirement assumptions and reset space utilization targets to capitalize on reduced demand for centralized administrative space in a tele/remote work environment. Limiting administrative space requirements through workspace sharing or hoteling presents new ways to optimize use of best-condition facilities, significantly improve facility utilization rates through consolidation, and help to achieve key objectives in the Air Force Infrastructure Investment Strategy (I2S) to position installations to divest failing and underutilized facilities when funds are available.
- With the realization that expanded tele/remote working presents attractive facility space utilization opportunities, new standards are being developed. However, guidance is available now to Commanders to leverage current telework momentum and pursue tele/remote work-based space efficiencies in the near-term. Organizational-level Facility Space Program Managers can work with installation functional leads to understand new customer mission space requirements under expanded tele/remote work configurations. Then, using tools and guidance available now in Civil Engineering 32-Series publications such as AFI 32-1015, Integrated Installation Planning and DAFMAN32-1084, Standard Facility Requirements, Facility Space Managers can work with Real Property, Community Planner, and Facility Asset Management personnel to incorporate those requirements into Installation Facility Space Optimization Plans to achieve the best space allocation possible and right-size the installation footprint.

• As an example, Open Office Space Programming Tables in AFMAN 32-1084 show that hoteling/telework earns 25-50% of full-time equivalent space requirements. Combining those space reduction/consolidation realities with expanded tele/remote work authority can lead to increased vacant space with resultant underused facilities ripe for transition to "caretaker" status or demolition. Installation pilot programs are currently underway to test the real savings achieved by these telework targeted consolidations. Lessons learned and hard savings realized from these pilot programs will inform future policy development for enterprise-wide improved facility space optimization and better realization of I2S goals. In the meantime, commanders are encouraged to ensure their Base Civil Engineers make the most of the space optimization tools and programs currently at hand to ensure best success now.

EQUIPMENT AND SUPPLIES

- Supervisors/Commanders should provide the equipment and office supplies necessary for employees/Service Members to conduct official government business while tele/remote working. Equipment and supplies may be furnished for employees/Service Members who telework on a situational basis when practicable. Individuals must comply with equipment usage requirements set forth in the telework agreement.
- All Government Furnished Information Technology assets will be accounted for within the Air Force's system of record and IAW AFMAN17-1203. The General Services Administration (GSA) offers guidelines for equipment and support that agencies may provide on page 13845 of Volume 71, Federal Register.
 - OFE should be approved for employees/Service Members who telework on a regular and recurring basis, and for situational teleworkers when practicable. GFE will typically be approved for employees/Service Members who remote work or perform full-time telework. For remote workers and full-time teleworkers, this would typically consist of a laptop or desktop computer, but may (at the supervisor/Commander's discretion) also include devices such as tablets, smart phones, and peripheral equipment such as printers and external data storage devices. The organization will be responsible for the service and maintenance of GFE.
 - Supplies that may be provided would typically include printer paper and ink, pens/pencils, and other office supplies to the extent necessary for daily task accomplishment.
 - Furniture and other property items, such as desks, chairs and file cabinets may be provided, at the supervisor/Commander's discretion, if determined by the approval authority as necessary and if available from current inventory or within budgetary constraints. Since a traditional office space/set-up is not generally provided to remote/full-time teleworkers, strong consideration should be given to providing such items for these workers, if determined necessary by the approval authority. As government property, such items must be returned to the organization when the tele/remote work agreement ends.
 - Personnel must store, file, and manage records consistent with organizational requirements and procedures, and where feasible, tele/remote working personnel should create and maintain content electronically and in accordance with AFI33-322.
 - Commanders are authorized to use appropriated funds to install telephone lines,

broadband, or other necessary telecommunications equipment in a private residence and fund appropriate monthly expenses (e.g. internet service) for individuals that remote work or telework on a regular and recurring basis, when the purpose is for official Government business consistent with the guidance set forth in section 1348 note of title 31, U.S.C. (also known as "The Treasury, Postal Service, and General Government Appropriations Act of 1996"). Commanders may also issue a calling card, provide a cell phone, or reimburse for long-distance (domestic and international) telephone expenses if incurred as a result of official business. However, this guidance does not require organizations to provide telephone lines, internet service, telecommunications equipment, or other infrastructure, equipment or financial reimbursements. Such authorization should normally not be used in situations where employees already possess and maintain such items/services, or where the tele/remote work arrangement does not significantly benefit the DAF.

• The DAF is not liable for damages to the employee/Service Member's personal or real property while the employee/Service Member is working at home, except to the extent the Government is liable under sections 1346(b), and 2671-2680 of title 28, U.S.C. (also known as "The Federal Tort Claims Act") or section 3721 of title 31 (also known as "The Military Personnel and Civilian Employees Claims Act").

DOMESTIC EMPLOYEES TELEWORKING OVERSEAS (DETO) - CIVILIANS

- A DETO is a U.S. Government (USG) direct-hire employee assigned to a domestic
 position, with an approved agreement to telework from an overseas location. A DETO may
 be sponsored or independent. A sponsored DETO is on the USG orders of a family
 member, whereas an independent DETO is not on the orders of a USG family member.
 DETO arrangements are not applicable to Service Members.
- Arrangements for domestic civilian employees to telework overseas should be rare, due to extensive Department of State (DoS) requirements, long lead times for approval (3 6 months in most instances) as well as significant security, logistical and administrative challenges. Consequently, any DETO request must be approved by the Headquarters or MAJCOM Commander or equivalent (or their designee) prior to submission to the Department of State and must follow the requirements in this publication, Department of State Executive Secretary Memorandum, Requirements for Executive Branch Employees Teleworking in Foreign Locations, June 7, 2016, and Department of Defense Memorandum (DCPAS Message # 2020112), Department of State's Domestic Employees Teleworking Overseas Policy Guidance, dated October 16, 2020.
- Department of State has final approval authority over any DETO arrangement and employees are strictly prohibited from beginning any DETO arrangement until final approval has been received from the DoS. An employee must not work beyond the DoS approved DETO ending date, until and unless an amended DETO agreement is completed, an extension request is submitted and the employee receives final DoS approval.
- Due to expanded risks of independent DETO arrangements, it is DAF policy that independent DETO arrangements are excluded. (Secretary of the Air Force has delegated the authority to approve exceptions to this exclusion to AF/A1C and only in rare circumstances with exceptional justification. Exception requests must be submitted through the employee's chain of command, with MAJCOM (or equivalent) concurrence, to AF/A1CP.)

- DETO arrangements are limited in duration to 4 years maximum. Requests for extension
 in rare and compelling circumstances require AF/A1C approval prior to submission to the
 DoS for final approval. Extension requests must be completed, submitted and routed using
 the same process as the original DETO request, but must be submitted to AF/A1C after
 MAJCOM (or equivalent) approval and prior to submission to the DoS.
- A DETO arrangement that includes duties that involve reporting on or playing any substantive role in policy or administrative issues pertaining to the country or region in which the host bureau or DETO telework location is located are generally ineligible for approval.
- Positions that require access to and/or handling of classified information are generally
 ineligible for a DETO arrangement unless the approved alternative worksite is at an
 embassy/consulate/mission/installation and the required security standards are in place.
 In such cases, an embassy/consulate/mission/installation will be the employee's approved
 overseas alternative worksite and the employing organization may be required to cover
 any costs required to make the workspace available to the DETO.
- In accordance with the Presidential directive (July 12, 1990) and Public Law 96-45, the Chief of Mission (COM) has specific responsibilities for all USG activities, operations, and personnel conducting official USG business in overseas locations. These responsibilities cannot be waived or delegated. Arrangements that will result in a civilian employee, assigned to a domestic position, teleworking in a location that is outside of the United States, must meet additional requirements that apply to the conduct of official USG activities and operations in overseas locations. Requirements include:

o COM Approval:

- Permanent Activities: Permanent activities include official government activities that are required or envisioned for 1 year or more. If an organization intends to establish a telework arrangement for 1 year or more, they must follow procedures outlined in the National Security Decision Directive 38 (NSDD 38).
- Temporary Activities: Temporary activities include official government activities that are required for less than 1 year. If an organization intends to establish a telework arrangement for less than 1 year, they must obtain COM approval through the country clearance process.

Organization considerations:

- Assignment Location: The official worksite for an employee covered by a telework agreement not scheduled to report at least twice each bi-weekly pay period on a regular and recurring basis to the regular worksite typically will be the location of the telework site.
- Pay and Allowances: A domestic employee teleworking overseas, as defined in Section 040 of the DSSR, who is assigned to a position in the United States, but performs his or her duties from a foreign location by agreement with his or her employing agency, is not eligible to receive overseas allowances.
- Passport/Visa: Organizations will need to confirm that the teleworking employee has the proper documentation such as passports, visas, or any additional work permits required to perform work for the USG overseas.

- Local Labor and Tax Laws: Local labor and tax laws may apply to the employee's work, and the organization and employee must ensure appropriate compliance (e.g., obtain necessary work visas) before the COM will approve the activity.
- Contingency Planning: Organizations should be prepared to address any problems with the telework arrangement, including situations when the employee is no longer able or willing to work from their home, when the employee or organization wants to terminate the telework arrangement and/or when the employee return(s) to the United States, or is ordered to depart the country by the COM.
- Other costs: Organizations may be responsible for funding security and administrative support for positions located overseas. Organizations may be responsible for funding travel expenses during the course of the telework arrangement if the employee must travel to other installations or return to the United States for official duties such as periodic consultations or training.
- Employees and organizations requesting a DETO arrangement must complete a Domestic Employees Teleworking Overseas (DETO) Agreement using the DAF sample agreement (Enclosure 4 DoDI1035.01_DAFI36-816, Telework Program) and following all instructions on the template. The completed Agreement must be submitted through the employee's chain of command to the MAJCOM (or equivalent) for approval. Once approved by the MAJCOM (or equivalent), it must be submitted to AFPC/DP3FS for submission to DoS and tracking purposes.
- Eligibility for overseas/foreign allowances and differentials is governed by 5 U.S.C. 5921 et seq., the Joint Travel Regulations. Once management approves a DETO arrangement the employee is considered "officially stationed" in a foreign area (despite being on their sponsor's orders) and once the organization identifies the OCONUS location as the new official worksite/duty station (by processing the SF-50 showing that change) then the employee's pay will change to base rate only (locality does not apply in foreign OCONUS) and they could be entitled to post allowance based on the definition found at DSSR section 031.2 to such an employee defined in Department of State Standardized Regulations (DSSR) Section 040i. After DETO approval, employees must notify their supervisors and organizational telework coordinators of the effective commencement date of the DETO arrangement before or upon arrival at the overseas alternative worksite to allow the organization to process the SF-50 (Notice of Personnel Action) documenting the change in official worksite. At the end of the DETO arrangement, employees must notify their supervisors and organizational telework coordinators of the effective date of the termination of the DETO arrangement to allow the organization to process the required SF-50 personnel action documenting the change in official worksite.
- Title 5 premium compensation may be available. All overtime must be ordered and approved in writing and in advance, and timely reported to the employee's timekeeper. (T-0) Whether an employee will be eligible or entitled to receive overtime compensation will depend upon the nature of the duties and where the work is performed. The existing rules governing overtime in Title 5 U.S.C. (regulations in 5 CFR 550) and the Fair Labor Standards Act (regulations in 5 CFR 551) apply to telework arrangements with DETOs.
- Sponsored DETO arrangements will not generally require International Cooperative Administrative Support Services (ICASS) provided by the COM, as the employee will be receiving support in their status as a "dependent". However, in the rare circumstance that

an independent DETO arrangement is approved as an exception to policy, services required to support the employee in the performance of their duties would require funding by the employing organization and must be included in the DETO Agreement. (T-0) Examples of potential support services that may be provided by the COM, with reimbursement to DoS by the employing organization, include reproduction services, travel services, mail and messenger services, information management, purchasing and contracting, human resources services (e.g. health care), non-residential security guard services, housing, etc. Situations potentially involving ICASS must be coordinated in advance with AFPC/DP3FS.

- Equipment and supplies for the DETO will be in accordance with this Instruction.
- Employees who are approved for a DETO arrangement will not work on or have access to
 classified information at the alternative work site unless the approved alternative worksite
 is at the embassy/consulate/mission/installation and the required security standards have
 been met and are in place.
- Care and judgment must be exercised with regard to records and information that are Sensitive But Unclassified (SBU) and/or subject to the Privacy Act. Organizations allowing employees access to these records offsite must ensure that appropriate administrative, technical, and physical safeguards are maintained to protect the confidentiality and integrity of records.
- The employee will make available any residential alternative work site for survey by post Regional Security Officer to ensure that information security requirements are observed and official documents are properly handled.
- Any ICASS costs incurred in relation to the DETO are the responsibility of the employing organization.
- As a U.S. government Executive Branch employee, while teleworking overseas the
 employee is subject to Chief of Mission (COM) authority, although the employee will not
 be included in the DoS Post's staffing pattern or considered part of Post's regular staffing
 complement. The COM must be notified and agree to the DETO's employment
 arrangements prior to the DETO's arrival at the installation through the NSDD 38 or
 country clearance procedures.
- The employee or supervisor may cancel the DETO agreement at any time with prior notification of at least 90 days by providing a written notification, which should include the basis for the cancellation. A supervisor may also amend the DETO agreement at any time by providing written justification based on the needs of the office and prior notification of at least 2 pay periods. Nothing in this agreement precludes the employing office from terminating the telework arrangement, with appropriate notice, and requiring the employee to report to the domestic location of the regular worksite.
- Employees whose DETO arrangements are terminated may potentially seek LWOP from their employing organization. Extended LWOP requests are subject to approval by the supervisor and/or organizational leadership IAW DoDI1400.25v630 AFI36-815, *Leave*.
- The completed DETO agreement should be drafted by the DETO applicant, in consultation
 with the supervisor/employing organization, for signature by the employee, the supervisor,
 and the Squadron Commander or equivalent to start the process, and then be submitted
 to the MAJCOM Commander or equivalent (or designee) for approval. The AFPC/DP3FS
 Telework Coordinator should ensure the MAJCOM Commander or equivalent (or

designee) has signed the agreement prior to submission to DoS. The employing organization's Telework/DETO Coordinator is also responsible for initiating the NSDD 38 approval process. To complete the NSDD 38/country clearance process, a signed agreement must be in place.

- A completed agreement is <u>not</u> final approval of the DETO arrangement. The signed agreement simply allows the NSDD 38/country clearance process to move forward. The DETO arrangement must not commence and work must not be performed until the DETO arrangement approved by the DoS. (T-0) It is approved only <u>after</u> the COM agrees to the DETO arrangement through the NSDD 38 approval process (for DETO arrangements of one year or longer) or through the electronic Country Clearance process (for DETO arrangements of less than one year). Employees are strictly prohibited from beginning any DETO arrangement until final approval has been received from the DoS.
- An Anti-Nepotism Review (ANR), if applicable, must be approved as a part of the entire approval process.

ADDITIONAL TERMS

<u>Alternative worksite (civilians)</u> – For the purposes of tele/remote work, the alternative worksite must be codified on the completed DoD Telework Agreement, DD Form 2946, and/or any other applicable document deemed necessary by the Agency. The alternative worksite must be identified with sufficient specificity to allow for analysis of civilian employee workplace injury claims.

Alternate Duty Location (ADL)(Service Members) – A location away from the Permanent Duty Station that has been approved for the performance of assigned official duties and other approved activities. It may be a Service Member's home, a telework center, or other approved worksite, and for the purposes of telework, must be codified on the completed DoD Telework Agreement, DD Form 2946, and/or any other applicable document deemed necessary by the Agency. The ADL must be identified with sufficient specificity to allow for analysis of Service Member line-of-duty determinations.

<u>Desk sharing</u> – An arrangement in which two individuals share the use of a single workspace where each individual has a designated date or time for use of this space.

<u>Disciplinary action</u> – Action taken to correct an employee/Service Member's performance or conduct. These actions are further outlined in AFI36-704 (civilian employees), the Uniform Code of Military Justice (Service Members), and AFI36-2907, Adverse Administrative Actions (Service Members).

Emergency Situation Telework – Telework performed in an employee/Service Member's home or alternative worksite/ADL during a crisis situation or emergency event by those employees/Service Members who perform duties in support of mission requirements during crisis situations or contingencies. Employees/Service Members who were not previously telework participants, and who are directed to perform emergency situation telework, should complete the required telework training and telework agreements (DD 2946) as soon as possible.

<u>Employee</u> – Appropriated and non-appropriated funded DoD civilian employees (including foreign national employees) and contractors (where their contracts allow tele/remote work).

<u>Hot Desking</u> – An arrangement in which individuals use non-dedicated, non-permanent workspaces on an unreserved first come, first-served basis.

<u>Hoteling</u> – An arrangement where individuals use non-dedicated, non-permanent workspaces, assigned for use by reservation on an as-needed basis.

Official worksite (civilians) – Approved location where an employee regularly performs their duties via telework. If an employee physically reports to the regular worksite at least twice in a bi-weekly pay period, the regular worksite is the official worksite. If an employee is not routinely required to report to the regular worksite at least twice in a bi-weekly pay period, then the official worksite is the alternative worksite. Once the official worksite has been codified on the SF50, Notification of Personnel Action, and DD Form 2946, it cannot be changed without approval of the employee's chain of command to at least the Squadron Commander level. Changing the official worksite may affect an employee in a number of ways, including rates of pay, locality pay, Reduction in Force (RIF) competitive area, travel reimbursement, PCS entitlements, and unemployment compensation.

Official remote work worksite (civilians) – The official worksite for a remote worker is the place (away from the regular worksite) where the employee is approved to work on a permanent basis. That location may or may not be within the local area of the regular worksite. Once the official worksite has been codified on the SF50, Notification of Personnel Action, and DD Form 2946, it cannot be changed without approval of the employee's chain of command to at least the Squadron Commander level. Changing the official worksite may affect an employee in a number of ways, including rates of pay, locality pay, Reduction in Force (RIF) competitive area, travel reimbursement, PCS entitlements, and unemployment compensation.

<u>Permanent duty station (Service Members)</u> – The Service Member's permanent duty station (PDS) is their official station and is based on Permanent Change of Station (PCS) orders or Permanent Change of Assignment (PCA) orders.

Regular worksite – For civilian employees, the regular worksite is normally the location from which the position is based and/or where the hiring authority lies. For Service Members, the regular worksite is normally the PDS.

Remote work (civilian employee) – A work arrangement in which the employee performs assigned official duties and other authorized activities at an approved alternative work location, in or outside the local commuting area of the regular worksite, on a permanent basis; is not required to physically report to the regular worksite on any frequent, regular or recurring basis; and the approved alternative worksite is, for pay and other purposes, the official worksite, as indicated on the employee's Standard Form 50, and in accordance with 5 CFR § 531.605 – Determining an employee's official worksite. Like telework, remote work does not include work done while on official travel or mobile work.

Remote work (Active Duty and Reserve Component Service Member) – A non-temporary work arrangement in which the Service Member is assigned to a unit, but does not work in the vicinity of the unit, i.e. is geographically separated. For a Service Member to perform remote work, an Operating Location (OL) must have been established. Like telework, remote work does not include work done while on official travel or mobile work.

Remote work eligibility – If both a position and employee are determined by the approval authority to be initially eligible for regular/recurring telework, they may (at the approval authority's discretion) also then be determined to be remote work eligible, if the approval authority determines that all of the required duties and tasks can be completed away from the regular worksite, with no frequent, regular and/or recurring requirement to be physically present at the regular worksite. After initial eligibility for remote work is established, continued eligibility is at the approval authority's discretion; however, before determining an employee is no longer eligible, the approval authority should consult with

the servicing human resources and/or legal offices.

Remote worker (civilian) – An employee who meets all of the following criteria: employee is deemed remote work eligible; employee's position is deemed eligible for regular/recurring telework; employee is telework ready; employee is approved to work at an alternative work location on a permanent basis, with no frequent, regular and/or recurring requirement to physically report to the regular worksite; employee has not been granted a temporary exception under 5 CFR 531.605 (d)(2); and employee's alternative worksite is, for pay and other purposes, the official worksite as indicated on the employee's SF50. Civilian employees working remotely generally should not have any assigned or dedicated workspace at the regular worksite.

Remote worker (Service Members) – A Service Member who has been authorized to work from an Operating Location, which is geographically separated from the organization/location to which they are assigned. Whether Service Members have assigned or dedicated workspace at either the regular worksite or the OL would depend on the nature of the remote work arrangement and the agreement established between the parent unit and the OL.

Routine telework – An approved work arrangement where eligible employees work at an alternative worksite as part of an ongoing, regular, and recurring schedule, typically on an approved day or days during a bi-weekly pay period. (Also known as regular or recurring telework.) For Service Members, an approved work arrangement where eligible Service Members work at an ADL as part of an ongoing, regular, and recurring schedule, typically on an approved day or days during a work week.

<u>Situational telework</u> – Telework that is approved on a case-by-case basis, where the hours worked are not part of a previously approved, routine, ongoing and regular telework schedule (e.g., telework as a result of inclement weather, medical appointment, special work assignments, or to accommodate special circumstances). Telework is also considered situational even though it may occur continuously for a specific period and is also referred to as episodic, intermittent, unscheduled, temporary, or ad hoc telework.

<u>Telework (civilian employees)</u> – A voluntary work arrangement where an employee performs assigned official duties and other authorized activities during any part of the employee's regular, paid hours, at an approved alternative worksite (e.g., home, telework center) on a regular, recurring, or a situational basis. Telework does not include any part of work done while on official travel or mobile work, that is, work characterized by routine and regular travel to customer or other worksites instead of a single agency worksite (e.g., site audits, inspections, investigations, and property management).

<u>Telework (Service Members)</u> – A work arrangement where a Service member performs assigned official duties and other authorized activities at an approved Alternative Duty Location (ADL) on a regular, recurring, or a situational basis. Telework does not include any part of work done while on official travel or mobile work, that is, work characterized by routine and regular travel to customer or other worksites instead of a single agency worksite (e.g., site audits, inspections, investigations, and property management).

<u>Telework agreement</u> – A written agreement, completed and signed by an employee and the authorized management official(s) via the DD Form 2946, that outlines the terms and conditions of the telework arrangement. For DAF, this also applies to remote work arrangements, and the agreement outlines the terms, conditions, obligations, and responsibilities of the telework or remote work arrangement. For Service Members, the agreement may be signed by an authorized management official(s) or Commander.

Telework eligible employee/Service Member – An employee/Service Member whose

position is deemed telework eligible, and whose performance, conduct, assignment, mission, and other relevant personnel factors are suitable to allow telework participation, even though participation may only be situational, temporary, or on an emergency basis. Supervisors are responsible for determining an employee/Service Member's telework eligibility. The individual employee/Service Member's eligibility is separate and distinct from the position eligibility.

<u>Telework eligible position</u> – Characteristics of the position that identify suitability for tele/remote work as determined by the Squadron Commander, with input and advice from the supervisor, who has authority to manage the position. Civilian positions are identified as either: eligible for regular/recurring telework; or eligible for situational telework; or not eligible for telework. Typically, position telework eligibility involves at least some tasks and work activities that are portable and do not depend on the employee/Service Member being physically present at the regular worksite. The position eligibility is separate and distinct from the employee/Service Member's eligibility.

<u>Telework Full-time</u> – An approved telework arrangement where the employee performs telework on a full-time basis. For purposes of space allocation/authorization, full-time is further defined as that which is on a regular and recurring schedule where the employee is not scheduled to report to the regular worksite more than once per bi-weekly pay period. While it is possible for full-time telework to be approved outside of the defined local commuting area, full-time telework is differentiated from remote work in that an individual performing full-time telework is required to be available for reporting to the regular worksite on short notice, whereas remote work generally has no such requirement and therefore the official worksite may be outside the local commuting area. Civilian employees teleworking full-time generally should not have any assigned or dedicated workspace at the regular worksite.

<u>Telework participant</u> – An employee who is telework eligible and telework ready, even though the individual may not be actively teleworking, or may not have performed telework for an extended period.

<u>Telework ready</u> – An employee/Service Member is telework ready when the following conditions are met: both the employee/Service Member and their position are determined to be telework eligible; the employee/Service Member (and their supervisor) have completed the required training; the employee/Service Member (and their supervisor) have completed the DD Form 2946; and the employee/Service Member possesses the necessary equipment and infrastructure (e.g., laptop, internet access, OL support in place, etc.) in order to perform work at the approved alternative worksite/ADL.

<u>Telework/Remote work site</u> – The alternative worksite location where an employee/Service member is approved to perform telework/remote work.

<u>Unscheduled telework</u> – A specific form of situational telework where an employee/Service Member on an approved telework agreement performs assigned official duties at an approved alternative worksite/ADL when Government offices are closed due to an emergency event, or open, but severe weather conditions or other circumstances disrupt commuting and compromise employee/Service Member safety.

QUESTIONS AND ANSWERS

Q1. How do employees/Service Members find out if their positions are eligible for tele/remote work and if they are eligible to participate?

A1. Supervisors/Commanders are responsible for informing employees/Service Members of their position eligibility as well as eligibility status. Additionally, employees may use the report function in myBiz to access the "Additional Person Information" and review the telework eligibility coded by their supervisor. They may also access the "Special Position Requirements" to review the position's Telework Indicator.

Q2. Can employees/Service Members who participate in tele/remote work arrangements use their personal home computers if the organization cannot provide laptops due to the quantity of people teleworking?

A2. Yes, but the personal computers must comply with the criteria and guidelines for using personal equipment established by the DoD CIO and DAF requirements. The DAF may provide a CAC reader and software in order to ensure user identification and authentication requirements are met. Employees/Service Members are responsible for the installation, repair, and maintenance of all personal equipment and other incremental costs associated with the residential workplace. Operating costs associated with the employee/Service Member using his/her personal residence as the alternative worksite/ADL, including home maintenance, insurance, or utilities (e.g., heat, electricity) will not be assumed by DAF.

Q3. Are civilian employees covered by Workers' Compensation when injured or suffering from work-related illnesses while conducting official DAF business at the telework location?

A3. Employees are required to report injuries to their supervisor as soon as possible and must file a claim with the Department of Labor if they feel their injury is work-related. The Office of Workers' Compensation Program (OWCP) will ultimately determine if the injury/illness is covered.

Q4. Can a Service Member telework outside the vicinity of the PDS?

A4. Yes. Although telework is not an entitlement, commanders and supervisors should afford DAF Service Members the option to telework allowing maximum flexibility to the extent that mission requirements are not compromised. Commanders will carefully consider the time period necessary for telework outside the local area or away from the member's permanent duty station on a case-by-case basis and should approve such an arrangement for no longer than is necessary. Telework at an ADL will not replace or be used as a "work around" when normal leave rules should apply. Service Members assigned to a CONUS PDS (including AK, HI, and U.S. Territories) may not tele/remote work at an OCONUS location, nor may a Service Member assigned to an OCONUS location telework at a CONUS location. OCONUS unit commanders should consult with their servicing JA office to ensure SOFA compliance before approving telework arrangements outside the vicinity of the PDS.

Q5. I am considering approving a Service Member to telework outside the vicinity of the PDS. How do I as the Commander authorize my Service Member's travel to the Alternate Duty Location?

A5. Commanders are authorized to approve an alternate duty location (ADL) for the purpose of telework. Some situations requiring this include but are not limited to emergencies, pandemics etc. (DoDI 1305.01 *Telework Policy*, April 4, 2012, Incorporating Change 1 Effective April 7, 2020). If the ADL is outside the local area, a pass may be granted to allow travel to the ADL. Commanders should consider allowing members to travel to the ADL on a non-duty day, i.e. on a Sat or Sun or alternate non-duty day for members who work a shift. Ultimately, commanders must maintain accountability of their Service Members at all times and should further consider approving the ADL via memo in the event a Line of Duty Determination is necessary. Travel to and from the ADL is at the Service Member's own expense.

Q6. What duty status should a Service Member be placed in if they are teleworking outside the vicinity of the PDS?

A6. Commanders should annotate duty status 14 "Other" for this situation.

Q7. Are commanders authorized to permit Air Guardsmen or Reservists to telework?

A7. Yes. Air Reserve Component Service Members will follow guidance contained in the applicable references cited as part of the total force.

Q8. I am a Service Member and am remote working from my home in Colorado Springs, CO. I am assigned to a unit in Washington D.C. but my OL is at Peterson AFB. Which location are my allowances and entitlements based on?

A8. Service Member allowances and entitlements in this case are based on the OL at Peterson AFB. A Service Member's housing allowance is based on their PDS location. BAH is based on the zip code for the location as directed by orders.

Q9. Who provides office supplies for employees/Service Members who tele/remote work?

A9. Employee/Service Member's supervisor may provide office supplies, such as paper, toner, printer ink, etc., the same way as the traditional worksite, or any other method determined appropriate by the supervisor.

Q10. Can the DAF continue to drug test their civilian employees while they are on tele/remote work status if drug testing is a condition of their employment?

A10. Please consult your drug testing coordinator for additional information. It will likely require coordination to establish a process for your employee's specific situation.

Q11. Can a commander or supervisor mandate an employee to telework who is not on a telework agreement?

A11. Yes, under the following scenarios an agency may order an employee to telework whether or not the position is telework eligible or the employee voluntarily enters into a telework agreement:

- The agency includes in their Continuity of Operations Plan (COOP) that employees are required to telework and the agency activates the COOP. (COOPs may be amended as necessary on a just-in-time basis.)
- A pandemic has been declared by the World Health Organization <u>and</u> the DoD Component issues an evacuation order to an alternative worksite (e.g. home).
- By law or Presidential directive mandating federal workforce telework. A commander has the authority to direct a Service Member to telework at the commander's discretion.

Q12. Can I tele/remote work with my children in the home?

A12. Maybe. Typically, employees/Service Members may not tele/remote work as a substitute for dependent care, e.g., child or elder care. To clarify, this means that tele/remote work should not be approved SOLELY for the purpose of enabling dependent care; however, tele/remote work can be an important component in establishing a quality work/life balance. If dependents are expected to be present in the home, the telework agreement should clearly outline expectations regarding work hours, breaks, time and attendance documentation, work schedules, leave requests, etc. Civilian employees must still account for work and non-work hours during their tour of duty and take appropriate leave (paid or unpaid) to account for time spent away from normal work-related duties (e.g., to care for a child or dependent).

Q13. How will tele/remote working affect my performance evaluation?

A13. Performance standards for civilian employees, and performance expectations for Service Members, who tele/remote work should be the same as for those working at the regular

worksite. Supervisors shall communicate expectations of tele/remote work arrangements, including work assignments, office coverage, and staff communication to teleworking and non-teleworking personnel in the workgroup. As with on-site personnel, tele/remote workers shall be held accountable for the results they produce while tele/remote working.

Q14. I am currently a federal employee and the spouse of an active duty member. My spouse is transferring to Germany and I will be moving also. Can I keep my current job and remote work from Germany?

A14. Possibly. First, your commander would need to determine whether you and your position are eligible for remote work. Additionally, arrangements for domestic civilian employees to telework overseas should be rare, due to extensive Department of State requirements, long lead times for approval (6+ months in most instances) as well as significant security, logistical and administrative challenges. Consequently, any DETO request must be approved by the Headquarters or MAJCOM commander (or their designee). Then the employee and their organization must follow the guidelines outlined in the section entitled DOMESTIC EMPLOYEES TELEWORKING OVERSEAS (DETO) – CIVILIANS.

Q15. I supervise several civilian positions that have been designated as remote work eligible, and they are currently encumbered. Can I mandate those employees transition to remote work?

A15. No. You cannot mandate that civilian employees currently encumbering remote work eligible positions transition to working remotely. Remote work may not at this time be designated as a condition of employment for civilian employee positions without agreement from the employee. A sample of such an agreement is attached to this guide. Any such agreement must be reviewed and approved by the servicing legal and Civilian Personnel offices. Entering into such agreements is completely voluntary on the part of employees.

Q16. I'm a civilian employee and I've been teleworking successfully during the COVID-19 pandemic, but my supervisor has determined that we must all return to the regular worksite when the pandemic subsides. Can I be approved to continue teleworking full-time post-COVID?

A16. Telework is not an entitlement and supervisors/commanders are responsible for determining employee/position telework eligibility. There are a variety of factors that must be considered in making such determinations and ultimately, it may be determined that permanent telework is not in the best interests of the DAF.

Q17. I'm a supervisor of civilian employees. Do I have the authority to determine whether a position I manage, and the people I supervise are telework eligible?

A17. In accordance with AFI36-816, commanders are responsible for determining what *positions* are telework eligible. Commanders may delegate this authority. Additionally, supervisors have the authority to determine whether *employees* are telework eligible.

Q18. Management in my organization is clearly supportive of continued expanded telework after the current COVID-19 emergency. I supervise several positions that I believe can continue teleworking on a full-time basis permanently. When should we change those employees' DD Form 2946's/telework agreements? Also, for civilian employees, when should we request their SF50 be changed to reflect their new official worksites?

A18. As soon as management determines that full-time telework will continue after the current pandemic emergency passes, (i.e. when it's determined that full-time telework is no longer temporary), then the telework agreement should be re-accomplished/revised and, for civilian employees, the SF50 should be changed to reflect the new official worksite. Supervisors should

consult their servicing human resources office for assistance with changing the employee's SF50.

Q19. I have a civilian employee and a Service Member who are approved to work remotely. Can I require them to report to the regular worksite for a conference?

A19. Yes. For civilian employees, a supervisor can require remote employees to report to the regular worksite for business reasons. Requiring the employee to report to the regular worksite would be similar to directing a non-remote employee to go on official travel for mission needs. It's important to remember that if the employee's official worksite is outside the local commuting area of the regular worksite, the employee would likely be entitled to official travel benefits. It is recommended that any recurring need for the civilian employee to report to the regular worksite, (for example for a quarterly meeting, planned conferences, etc.), be discussed as expectations and codified in the tele/remote work agreement (DD Form 2946). If an employee is required to report to the regular worksite on a frequent and recurring basis, the position is not well-suited for full-time tele/remote work. For Service Members, a supervisor/commander can, at their discretion, direct remote Service Members to report to the regular worksite. If the Service Member's OL or ADL is outside the vicinity of the PDS of the regular worksite, the Service Member would likely be on TDY status.

Q20. I have a civilian employee who is teleworking and I need them to come in to the regular worksite on one of their scheduled telework days. If I require them to come in, is their travel time to the regular worksite considered duty time or normal commute/personal time?

A20. The supervisor is responsible for determining work status and in this situation, and it could depend on several factors. For example, if the supervisor directs the employee to come in for the entire day, travel should be considered their normal commute. If the supervisor determines the employee will come in first thing in the morning, to attend a meeting for example, then permits the employee to return home to the alternative worksite for the remainder of the workday, the travel should again be considered normal commute time. However, if the telework day has already begun, and the employee is directed to come in to the regular worksite on short notice, the travel time could be considered as work hours. There is no one-size-fits-all answer to these situations and supervisors must consider mission requirements, efficiency, as well as liability concerns.

Q21. I have a civilian employee who would like to telework and I agree their position is telework eligible up to 100% of the time, and in fact could be remote eligible. However, the employee wants to live outside the local commuting area, in another locality pay area, and he wants to establish a telework schedule that requires him to report to the regular worksite (which is in a higher locality pay area) 2 days per pay period even though his duties really don't require him to report to the regular worksite. He said he will travel to the regular worksite "on his own dime". He is clearly requesting this solely for the purpose of keeping the higher locality pay, which will more than compensate him for his travel to the regular worksite for 2 days per pay period. Should I allow this?

A21. No. The telework schedule, including any requirement to report to the regular worksite, should be established based on the requirements of the position. If the duties and responsibilities of the position do not require him to report to the regular worksite 2 days per pay period, then authorizing that schedule solely for the purpose of maintaining a higher locality pay would be a misuse of the telework program.

Q22. My work unit can accomplish 100% of their duties and responsibilities remotely and our senior leadership wants to save money by reducing the physical footprint (leased space). Can I change their positions to remote work positions and mandate these current employees work remotely?

- **A22.** No. Remote work is a form of telework and falls under the Telework Enhancement Act. Therefore, generally you may not mandate that current employees work remotely. Employees who desire to transition into remote work situations may be offered the opportunity to do so and may voluntarily enter into remote work agreements that bind both the employee and Agency to certain remote working arrangements. A sample of such an agreement is attached to this guide. Any such agreement must be reviewed and approved by the servicing legal and Civilian Personnel offices. Entering into such agreements is completely voluntary on the part of employees.
- Q23. My work unit can accomplish 100% of their duties and responsibilities remotely and we are reducing our physical footprint (leased space). I have a current vacancy and am about to start the recruitment and hiring process. Can I make this position a remote position and mandate the person hired work remotely?
- **A23.** Yes. You will need to work closely with your recruitment team and ensure the position is advertised as such. You will also want to ensure that during the interview and selection process, you screen for candidates who possess characteristics that will make them successful in a remote work environment and ensure any candidate you select desires to work remotely. Once selected, the selectee would be expected to enter into a remote work agreement (similar to sample attached to this guide).

REMOTE WORK AGREEMENT

En	nploy	vee Name		
En	nploy	vee Position Title		
Or	ganiz	zation		
Lo	catio	n of Remote Work		
1.		parties to this Remote Work Agreement ("Agreement") are (enter employee and Department of the Air Force ("Agency"), (enter organization name).	name) and	
2.	appropriate Agreesse DAl "Telloca	You have voluntarily accepted a position identified for remote work, or you and your approving authority have agreed that your position is identified for remote work. This Agreement is therefore voluntarily entered into by the Agency and the Employee and is essential in order to establish and approve a remote work arrangement and its essential terms. DAF remote work is governed by DODI1035.01_DAFI36-816, referred to herein as "Telework Policy". In return for the Agency approving the employee to work from a remote location in the position of (enter position title) with (enter organization name), the Employee agrees to the following terms:		
	a)	I understand that upon acceptance of this Agreement, my ability to work rembecomes a condition of employment for this position.	notely	
	b)	I understand that failing to maintain any condition of employment, including to work remotely, could result in removal from federal service in accordance appropriate due process.		
	c)	I understand that my Official Remote Work Worksite (as defined in Telework will be (enter the remote location) and the Regular Worksite, (as defined in Policy) is (enter the regular worksite location).	nter the remote location) and the Regular Worksite, (as defined in Telework	
	d)	I understand that my pay, benefits and entitlements will be determined based Official Remote Work Worksite, and not the Regular Worksite, and that this in a loss of monetary benefit in some cases.	•	
	e)	I understand that in the event of a RIF, my RIF area of consideration would be determined based on my Official Remote Work Worksite, not the Regular W		
			(Initials)	

f) I understand I may be required to travel to the Regular Worksite for official business, and such requirement will be determined by the Agency. Travel entitlements will be in accordance with agency travel policy and the Joint Travel Regulation (JTF) (if applicable).

Initials)

g) I understand that I am responsible for ensuring that my approved Official Remote Work Worksite has the requirements necessary to support full-time remote work, including but not limited to electricity, internet access, and a dedicated area conducive for performing work, attending meetings and teleconferences.

(Initials)

h) I understand and agree that my remote environment will allow me to work safely and is secure for the protection of government owned equipment and information required for my duties.

(Initials)

i) I understand that any change to my Official Remote Work Worksite must be approved by the Agency, and that an updated agreement must be signed by all parties, PRIOR to moving. In addition, I understand that I am required to provide no less than two (2) weeks' notice to the Agency before any change to Official Remote Work Worksite may take place.

(Initials)

j) I understand that if I request, and am approved, to change my Official Remote Work Worksite location, any expenses associated with the change (such as moving costs, etc) will be at my expense and will not be funded by the Agency.

(Initials)

k) I understand that, in accordance with Telework Policy, I must complete a DD Form 2946 and am obligated by the terms outlined in the completed form.

(Initials)

 I understand that remote work is not an entitlement and that the Agency has the authority to terminate this Agreement for legitimate business reasons, and that the Agency's decision to do so is final.

(Initials)

m) I understand that if the Agency decides to terminate this Agreement, I will be given a minimum of 60 days advance notice of the requirement to begin reporting to the Regular Worksite. In such case, PCS costs will be the responsibility of the Agency in accordance with the JTR and applicable agency policies.

(Initials)

n) I understand that I am solely responsible for any and all tax implications attributable to this Agreement and I acknowledge that the Agency is making no representations concerning any tax consequences of this Agreement.

(Initials)

- 3. Additionally, I understand that telework and remote work are not authorized consistent with the guidance set forth in section 6502 of title 5, United States Code if:
 - a. I have been officially disciplined for being absent without permission for more than 5 days in any calendar year; or
 - b. I have been officially disciplined for violations of subpart G of the Standards of Ethical Conduct of Employees of the Executive Branch for viewing, downloading, or exchanging pornography, including child pornography, on a Federal Government computer or while performing Federal Government duties consistent with the guidance set forth in section 2635.704 of title 5, Code of Federal Regulations.
- 4. I understand that, as a Remote Worker (as defined in Telework Policy), if I am unable to work, (for example, due to a power outage, unplanned dependent care responsibilities, etc), I am required to contact my supervisor as soon as possible and explain my circumstances. Supervisors will consider all circumstances, including but not limited to the nature of the circumstances, any work assignments that can still be performed in light of the circumstances, and whether personal leave, excused absence, or another duty status is appropriate.
- 5. I affirm that I have read this entire Agreement and that I have consulted with an attorney, or with a Union Representative (if applicable), or I am aware that I have the right to consult with an attorney or Union Representative and have decided not to do so.
- 6. I affirm that I have not been induced to enter into this Agreement by any promises or representations other than those expressly stated in the Agreement, and that I understand the terms of this Agreement, and that I have not been coerced in any manner into entering into this agreement.

The parties agree that the terms of this Agreement do not preclude Agency officials from taking appropriate administrative action to address substandard performance, misconduct, or any other administrative issue in a manner appropriate to the circumstances and in accordance with applicable Agency guidelines.

The parties agree that this is a joint Agreement, that it constitutes the entire agreement between the Employee and Agency, and there are no other terms, conditions, or representations other than those enumerated herein.

This Agreement becomes effective on the date of last signature below.

THE PARTIES TO THIS AGREEMENT HEREBY SIGNIFY THEIR VOLUNTARY, KNOWING AND UNCONDITIONAL ACCEPTANCE OF EACH AND EVERY TERM OF THIS AGREEMENT, WITHOUT RESERVATION OR DURESS, BY SIGNING THIS AGREEMENT ON THE FOLLOWING SIGNATURE LINES:

Signed	Date
[Employee]	
Signed	Date
[Supervisor]	
Signed	Date
[Commander IAW Telework Policy]	